



US Army Corps  
of Engineers  
Alaska District

# Public Notice of Application for Permit

ANCHORAGE  
Regulatory Division (1145)  
CEPOA-RD  
Post Office Box 6898  
JBER, Alaska 99506-0898

<b>PUBLIC NOTICE DATE:</b>	<b>May 21, 2019</b>
<b>EXPIRATION DATE:</b>	<b>June 5, 2019</b>
<b>REFERENCE NUMBER:</b>	<b>POA-2019-00265</b>
<b>WATERWAY:</b>	<b>Tongass Narrows</b>

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Interested parties are hereby notified that a Department of the Army permit application has been received for work in waters of the United States (U.S.) as described below and shown on the enclosed project drawings.

All comments regarding this Public Notice (PN) should be sent to the address noted above. If you desire to submit your comments by email, you should send it to the Project Manager's email as listed below or to [regpagemaster@usace.army.mil](mailto:regpagemaster@usace.army.mil). All comments should include the PN reference number listed above.

All comments should reach this office no later than the expiration date of this PN to become part of the record and be considered in the decision. Please contact Ms. Arianne Logwood at (907) 753-5556, toll free from within Alaska at (800) 478-2712, by fax at: (907) 753-5567, or by email at [Arianne.n.logwood@usace.army.mil](mailto:Arianne.n.logwood@usace.army.mil) if further information is desired concerning this notice.

**APPLICANT:** Alaska Department of Transportation and Public Facilities (ADOT&PF)

**LOCATION:** The project site is located within Section 14 & 23, T. 75 S., R. 90 E., Copper River Meridian; USGS Quad Map Ketchikan B-6; Latitude 55.35925° N., Longitude -131.70280° W.; in Ketchikan, Alaska.

**PURPOSE:** The applicant's stated purpose is to allow for multiple shuttle ferries. The airport ferry system operated by the Ketchikan Gateway Borough is the only public access link to Gravina Island and Ketchikan International Airport. The existing ferry berth and terminals on Revilla and Gravina Islands are nearing the end of their useful life and are periodically

out-of-service for repairs and maintenance. As the airport ferry terminal is a vital element to maintaining access to the airport, a new facility constructed to current standards would improve reliability of that transportation system.

**PROPOSED WORK:** The ADOT&PF proposes to discharge fill material into Tongass Narrows and install structures during the construction of a new ferry berth on Revilla Island. Such activities include the excavation of 3,000-cubic yards of material from a 0.29-acre area, discharge of 400-cubic yards of fill material into 0.11-acre of open water to construct a steel float with pile supported restraint structures; a bulkhead retaining wall constructed with sheet piles; a pile supported approach trestle at the shore side of the ferry terminal; a steel transfer bridge with vehicular traffic lane and separated pedestrian walkway; a steel bridge support float and steel apron; installation of pile-supported dolphin structures with fixed hanging fenders; pile-supported dolphin structures with floating fenders for all-tide mooring; and removal and replacement of a sewer outfall. All work would be performed in accordance with the enclosed plan (sheets 1-9), dated May 2019.

**APPLICANT PROPOSED MITIGATION:** The applicant proposes the following mitigation measures to avoid, minimize, and compensate for impacts to waters of the U.S. from activities involving discharges of dredged or fill material.

a. Avoidance: The ADOT&PF stated the following measures have been incorporated into the project to avoid impacts to waters and marine mammals:

- Minimal footprint by placing the project adjacent to the existing ferry terminal, away from Carlanna Creek, and impacting only those marine waters necessary to complete the work.
- Place riprap and core material during de-watered conditions to the extent possible or during lower tidal stages.
- Increasing, where practicable, the angle of fill slopes to reduce encroachment into marine waters.
- Marine mammal monitoring would be employed during all pile-driving activities;
- To avoid incidental Level A exposure of marine mammals, in-water work will cease prior to a marine mammal entering the Level A harassment isopleth specific to the species.
- Vessels will adhere to the Alaska Humpback Whale Approach Regulations when transiting to and from the project site.

b. Minimization: The proposed project would not affect any special aquatic sites and to minimize impacts to marine mammals, the ADOT&PF will adhere to the mitigation measures prescribed by the National Marine Fisheries Service (NMFS) Biological Opinion (AKR-2018-9806) issued February 6, 2019. Additionally, the ADOT&PF has incorporated the following measures to minimize impacts to EFH:

- Riprap and core material placed below the high tide line would consist of a well-graded mixture of clean, hard, angular rock and stone fragments. The riprap would be clean with no fine material.

- Removed piles would be held on land for 30 days to ensure they are free of exotic organisms before they are re-used, sold/transferred or moved from Ketchikan.
- To minimize substrate disturbance and sediment suspension when removing piles, a vibratory hammer would be used, if practicable.

c. **Compensatory Mitigation:** The ADOT&PF does not propose any compensatory mitigation for this project as there are no wetlands or other special aquatic sites that would be affected.

**WATER QUALITY CERTIFICATION:** A permit for the described work will not be issued until a certification or waiver of certification, as required under Section 401 of the Clean Water Act (Public Law 95-217), has been received from the Alaska Department of Environmental Conservation.

**CULTURAL RESOURCES:** The latest published version of the Alaska Heritage Resources Survey (AHRs) has been consulted for the presence or absence of historic properties, including those listed in or eligible for inclusion in the National Register of Historic Places. There are no cultural resources in the permit area or within the vicinity of the permit area. The permit area has been determined to be affected open water area of Tongass Narrows and the immediate adjacent uplands. Consultation of the AHRs constitutes the extent of cultural resource investigations by the Corps of Engineers (Corps) at this time, and we are otherwise unaware of the presence of such resources. The Corps has made a No Historic Properties Affected (No Effect) determination for the proposed project. This application is being coordinated with the State Historic Preservation Office (SHPO). Any comments SHPO may have concerning presently unknown archeological or historic data that may be lost or destroyed by work under the requested permit will be considered in our final assessment of the described work. The Corps is requesting the SHPO's concurrence with this determination.

**ENDANGERED SPECIES:** The project area is within the known or historic range of the Humpback whale (*Megaptera novaeangliae*) Mexico Distinct Population Segment (DPS).

We have determined the described activity may affect the threatened or endangered Humpback whale (*Megaptera novaeangliae*) Mexico DPS. The NMFS issued a Biological Opinion (AKR-2018-9806) dated February 6, 2019. The ADOT&PF has applied for an Incidental Harassment Authorization from NMFS on September 11, 2018. Any comments they may have concerning endangered or threatened wildlife or plants or their critical habitat will be considered in our final assessment of the described work.

**ESSENTIAL FISH HABITAT:** The Magnuson-Stevens Fishery Conservation and Management Act, as amended by the Sustainable Fisheries Act of 1996, requires all Federal agencies to consult with the NMFS on all actions, or proposed actions, permitted, funded, or undertaken by the agency, that may adversely affect Essential Fish Habitat (EFH).

The project area is within the known range of the Chinook salmon (*Oncorhynchus tshawytscha*), chum salmon (*Oncorhynchus keta*), coho salmon (*Oncorhynchus kisutch*), sockeye salmon (*Oncorhynchus nerka*), and pink salmon (*Oncorhynchus gorbuscha*).

To avoid possible impacts to EFH, ADOT&PF would adhere to the no in-water work timing window recommended by NMFS at the Revilla New Ferry Berth from March 1 through June 15. We have determined the described activity would not adversely affect EFH in the project area.

TRIBAL CONSULTATION: The Alaska District fully supports tribal self-governance and government-to-government relations between Federally recognized Tribes and the Federal government. Tribes with protected rights or resources that could be significantly affected by a proposed Federal action (e.g., a permit decision) have the right to consult with the Alaska District on a government-to-government basis. Views of each Tribe regarding protected rights and resources will be accorded due consideration in this process. This PN serves as notification to the Tribes within the area potentially affected by the proposed work and invites their participation in the Federal decision-making process regarding the protected Tribal right or resource. Consultation may be initiated by the affected Tribe upon written request to the District Commander during the public comment period.

PUBLIC HEARING: Any person may request, in writing, within the comment period specified in this notice, that a public hearing be held to consider this application. Requests for public hearings shall state, with particularity, reasons for holding a public hearing.

EVALUATION: The decision whether to issue a permit will be based on an evaluation of the probable impacts, including cumulative impacts of the proposed activity and its intended use on the public interest. Evaluation of the probable impacts, which the proposed activity may have on the public interest, requires a careful weighing of all the factors that become relevant in each particular case. The benefits, which reasonably may be expected to accrue from the proposal, must be balanced against its reasonably foreseeable detriments. The outcome of the general balancing process would determine whether to authorize a proposal, and if so, the conditions under which it will be allowed to occur. The decision should reflect the national concern for both protection and utilization of important resources. All factors, which may be relevant to the proposal, must be considered including the cumulative effects thereof. Among those are conservation, economics, aesthetics, general environmental concerns, wetlands, cultural values, fish and wildlife values, flood hazards, floodplain values, land use, navigation, shore erosion and accretion, recreation, water supply and conservation, water quality, energy needs, safety, food and fiber production, mineral needs, considerations of property ownership, and, in general, the needs and welfare of the people. For activities involving 404 discharges, a permit will be denied if the discharge that would be authorized by such permit would not comply with the Environmental Protection Agency's 404(b)(1) guidelines. Subject to the preceding sentence and any other applicable guidelines or criteria (see Sections 320.2 and 320.3), a permit will be granted unless the District Commander determines that it would be contrary to the public interest.

The Corps is soliciting comments from the public; Federal, State, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposed activity. Any comments received will be considered by the Corps to

determine whether to issue, modify, condition or deny a permit for this proposal. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposed activity.

AUTHORITY: This permit will be issued or denied under the following authorities:

(X) Perform work in or affecting navigable waters of the United States – Section 10 Rivers and Harbors Act 1899 (33 U.S.C. 403).

(X) Discharge dredged or fill material into waters of the United States – Section 404 Clean Water Act (33 U.S.C. 1344). Therefore, our public interest review will consider the guidelines set forth under Section 404(b) of the Clean Water Act (40 CFR 230).

Project drawings and a Notice of Application for State Water Quality Certification are enclosed with this Public Notice.

District Commander  
U.S. Army, Corps of Engineers

Enclosures

# STATE OF ALASKA

DEPT. OF ENVIRONMENTAL CONSERVATION  
DIVISION OF WATER

Wastewater Discharge Authorization Program (WDAP) / 401 Certification

DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
WDAP/401 CERTIFICATION  
555 CORDOVA STREET  
ANCHORAGE, ALASKA 99501-2617  
PHONE: (907) 269-6285 | EMAIL: [dec-401cert@alaska.gov](mailto:dec-401cert@alaska.gov)

## NOTICE OF APPLICATION FOR STATE WATER QUALITY CERTIFICATION

Any applicant for a federal license or permit to conduct an activity that might result in a discharge into navigable waters, in accordance with Section 401 of the Clean Water Act of 1977 (PL95-217), also must apply for and obtain certification from the Alaska Department of Environmental Conservation that the discharge will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. By agreement between the U.S. Army Corps of Engineers and the Department of Environmental Conservation, application for a Department of the Army permit to discharge dredged or fill material into navigable waters under Section 404 of the Clean Water Act also may serve as application for State Water Quality Certification.

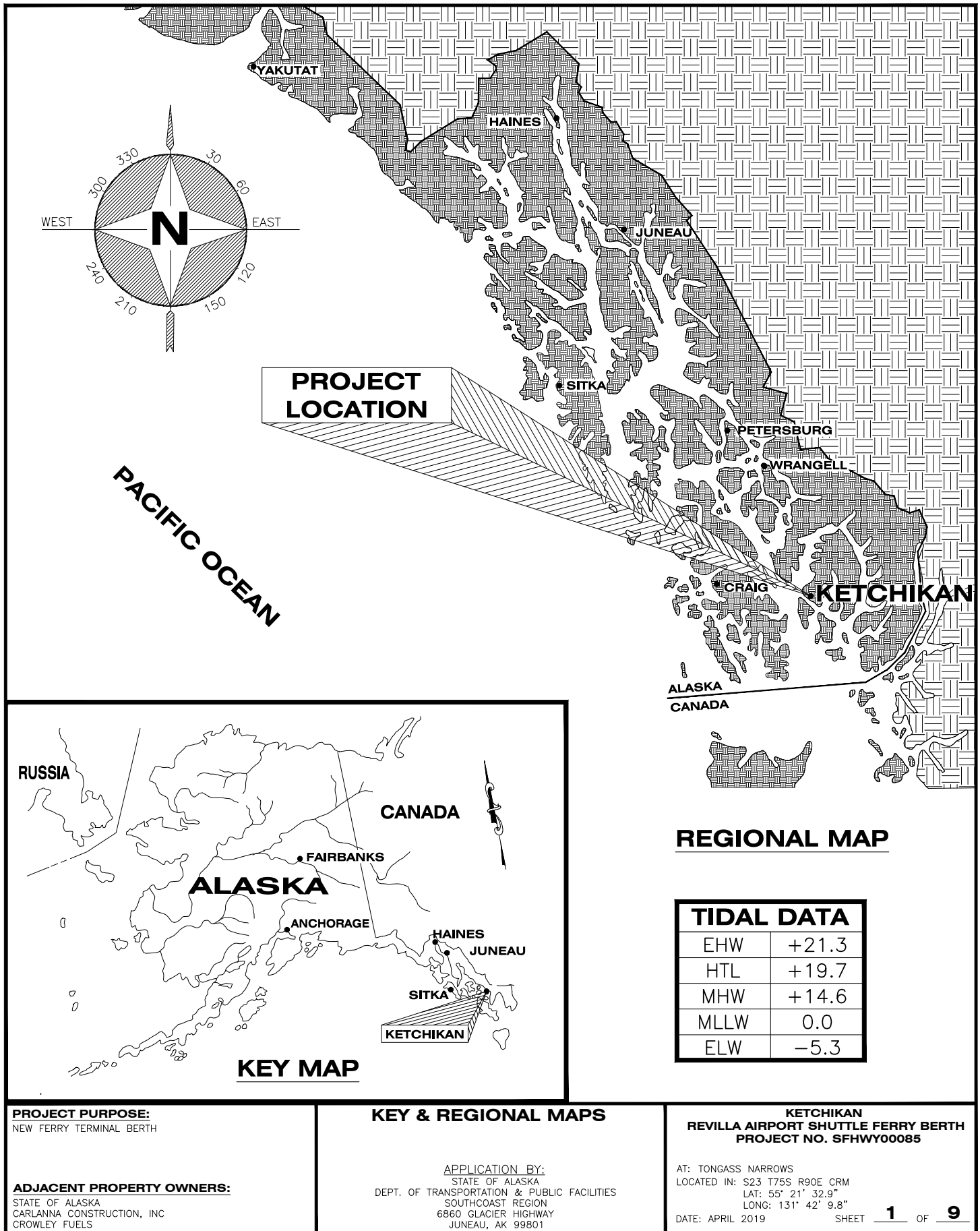
Notice is hereby given that the application for a Department of the Army Permit described in the Corps of Engineers' Public Notice (PN) Reference Number **POA-2019-00265, Tongass Narrows**, serves as application for State Water Quality Certification from the Department of Environmental Conservation.

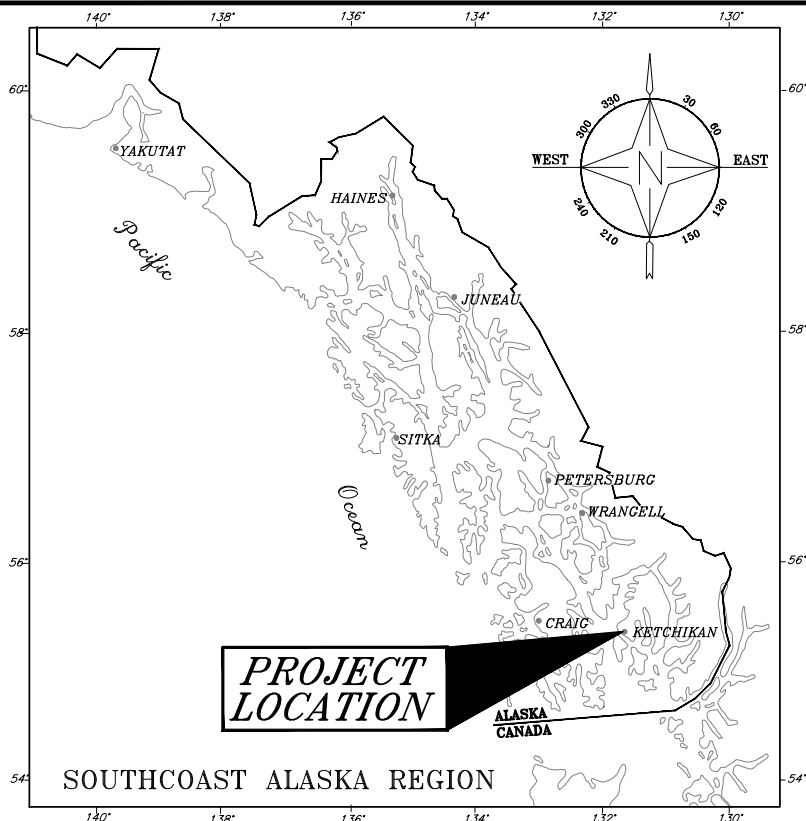
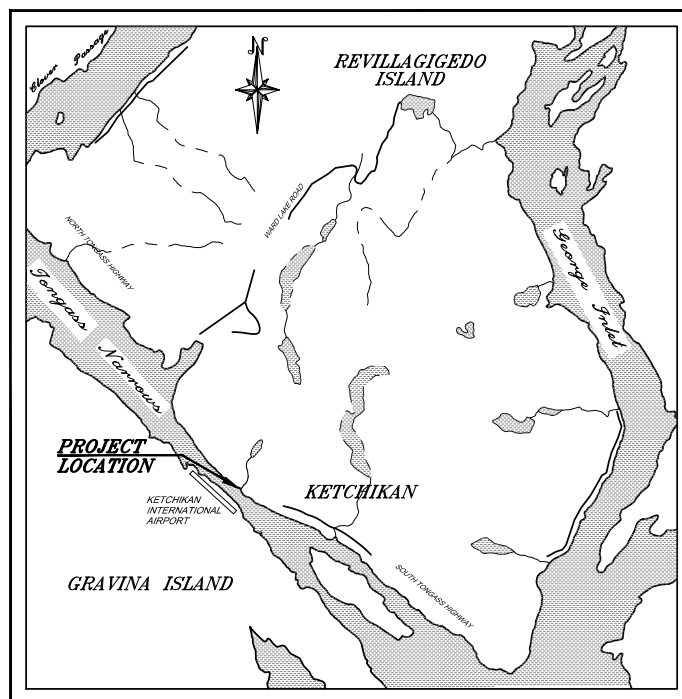
After reviewing the application, the Department may certify there is reasonable assurance the activity, and any discharge that might result, will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. The Department also may deny or waive certification.

Any person desiring to comment on the project with respect to Water Quality Certification, may submit written comments to the address above or via email to [dec-401cert@alaska.gov](mailto:dec-401cert@alaska.gov) by the expiration date of the Corps of Engineer's Public Notice. All comments should include the PN reference number listed above. Mailed comments must be postmarked on or before the expiration date of the public notice.

### Disability Reasonable Accommodation Notice

The State of Alaska, Department of Environmental Conservation complies with Title II of the Americans with Disabilities Act of 1990. If you are a person with a disability who may need special accommodation in order to participate in this public process, please contact Theresa Zimmerman at 907-465-6171 or TDD Relay Service 1-800-770-8973/TTY or dial 711 within 5 days of the expiration date of this public notice to ensure that any necessary accommodations can be provided.



**KETCHIKAN LOCATION MAP****KETCHIKAN VICINITY MAP**

**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

**ADJACENT PROPERTY OWNERS:**  
STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

**VICINITY & LOCATION MAPS**

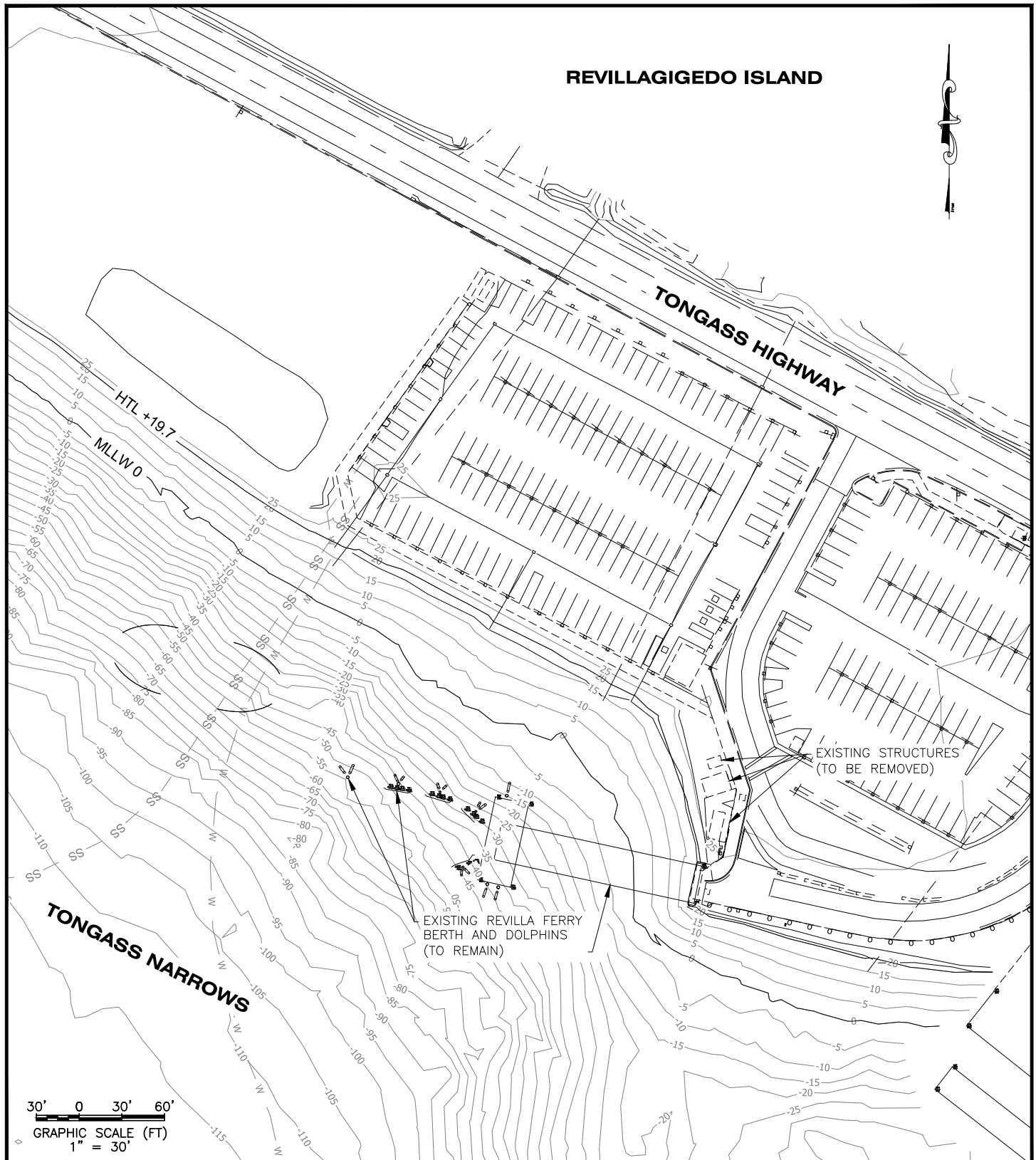
APPLICATION BY:  
STATE OF ALASKA  
DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
SOUTHCOAST REGION  
6860 GLACIER HIGHWAY  
JUNEAU, AK 99801

**KETCHIKAN**  
**REVILLA AIRPORT SHUTTLE FERRY BERTH**  
**PROJECT NO. SFHWY00085**

AT: TONGASS NARROWS  
LOCATED IN: S23 T75S R90E CRM  
LAT: 55° 21' 32.9"  
LONG: 131° 42' 9.8"  
DATE: APRIL 2019

SHEET **2** OF **9**





**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

**ADJACENT PROPERTY OWNERS:**  
STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

### EXISTING SITE PLAN

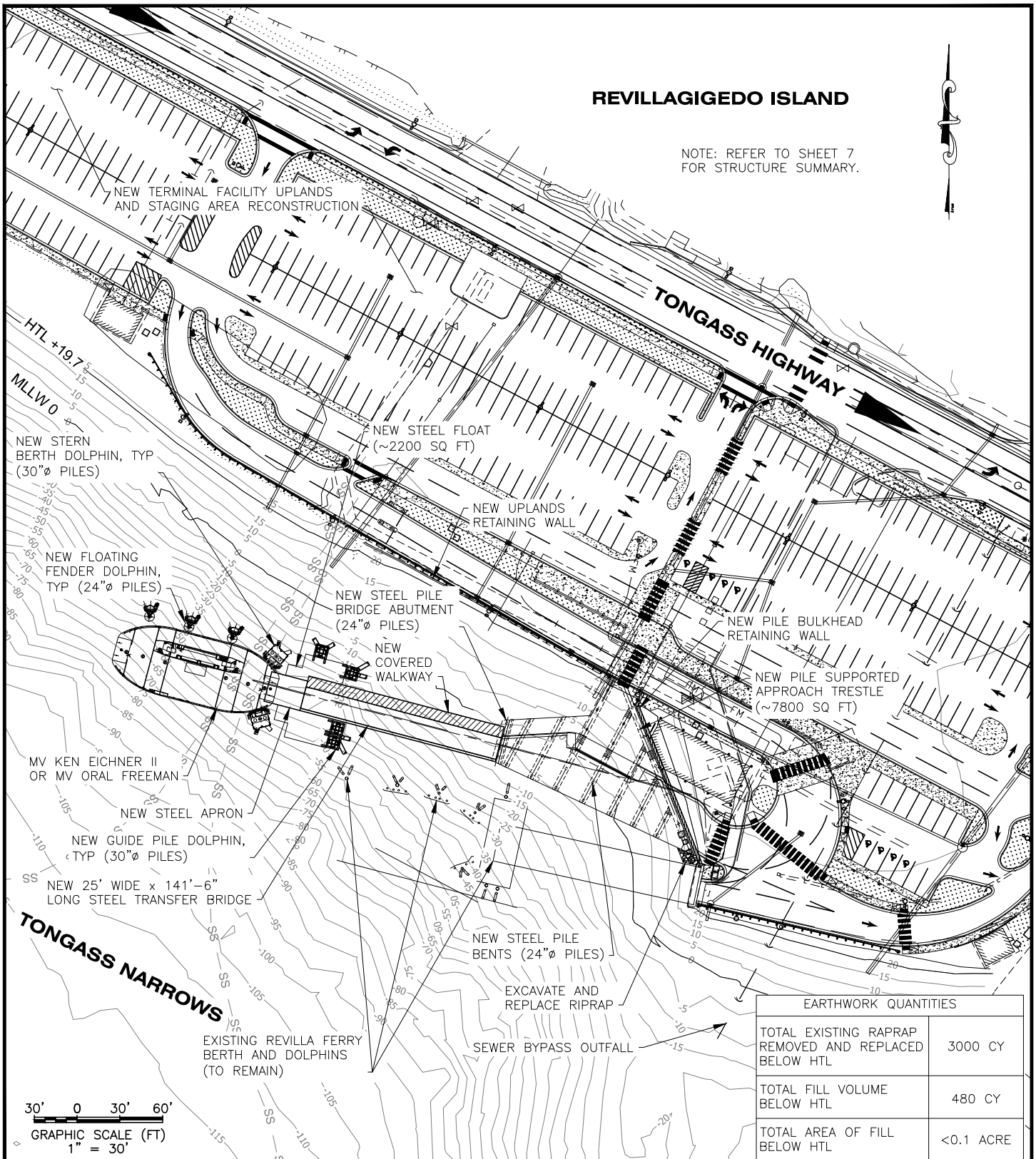
APPLICATION BY:  
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DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
SOUTHCOST REGION  
6860 GLACIER HIGHWAY  
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SHEET **3** OF **9**

## REVILLAGIGEDO ISLAND

NOTE: REFER TO SHEET 7  
FOR STRUCTURE SUMMARY.

## EARTHWORK QUANTITIES

TOTAL EXISTING RIPRAP REMOVED AND REPLACED BELOW HTL	3000 CY
TOTAL FILL VOLUME BELOW HTL	480 CY
TOTAL AREA OF FILL BELOW HTL	<0.1 ACRE

PROJECT PURPOSE:  
NEW FERRY TERMINAL BERTH

## PROPOSED SITE PLAN

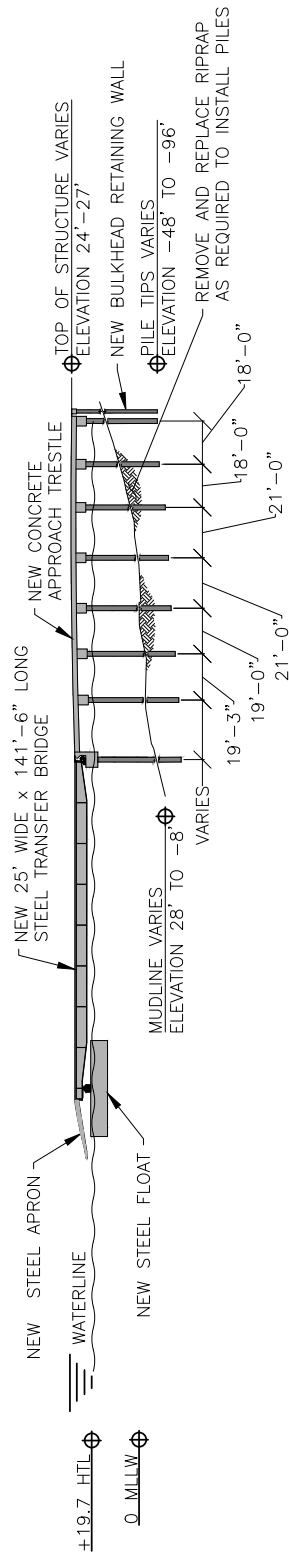
KETCHIKAN  
REVILLA AIRPORT SHUTTLE FERRY BERTH  
PROJECT NO. SFHWY00085

## ADJACENT PROPERTY OWNERS:

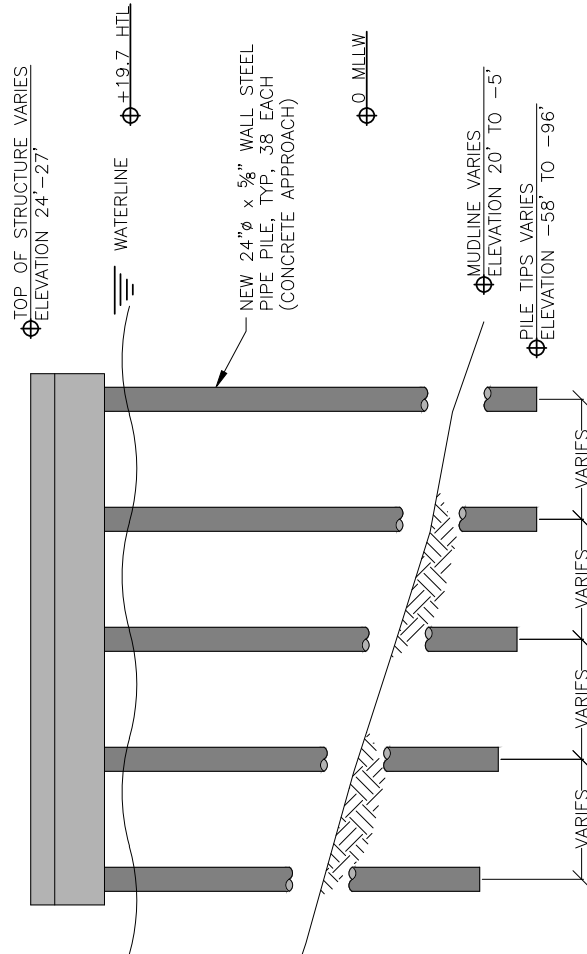
STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELSAPPLICATION BY:  
STATE OF ALASKA  
DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
SOUTHCOST REGION  
6860 GLACIER HIGHWAY  
JUNEAU, AK 99801AT: TONGASS NARROWS  
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SHEET 4 OF 9



### STEEL TRANSFER BRIDGE LONGITUDINAL ELEVATION



### APPROACH TRESTLE TRANSVERSE DIRECTION

**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

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STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

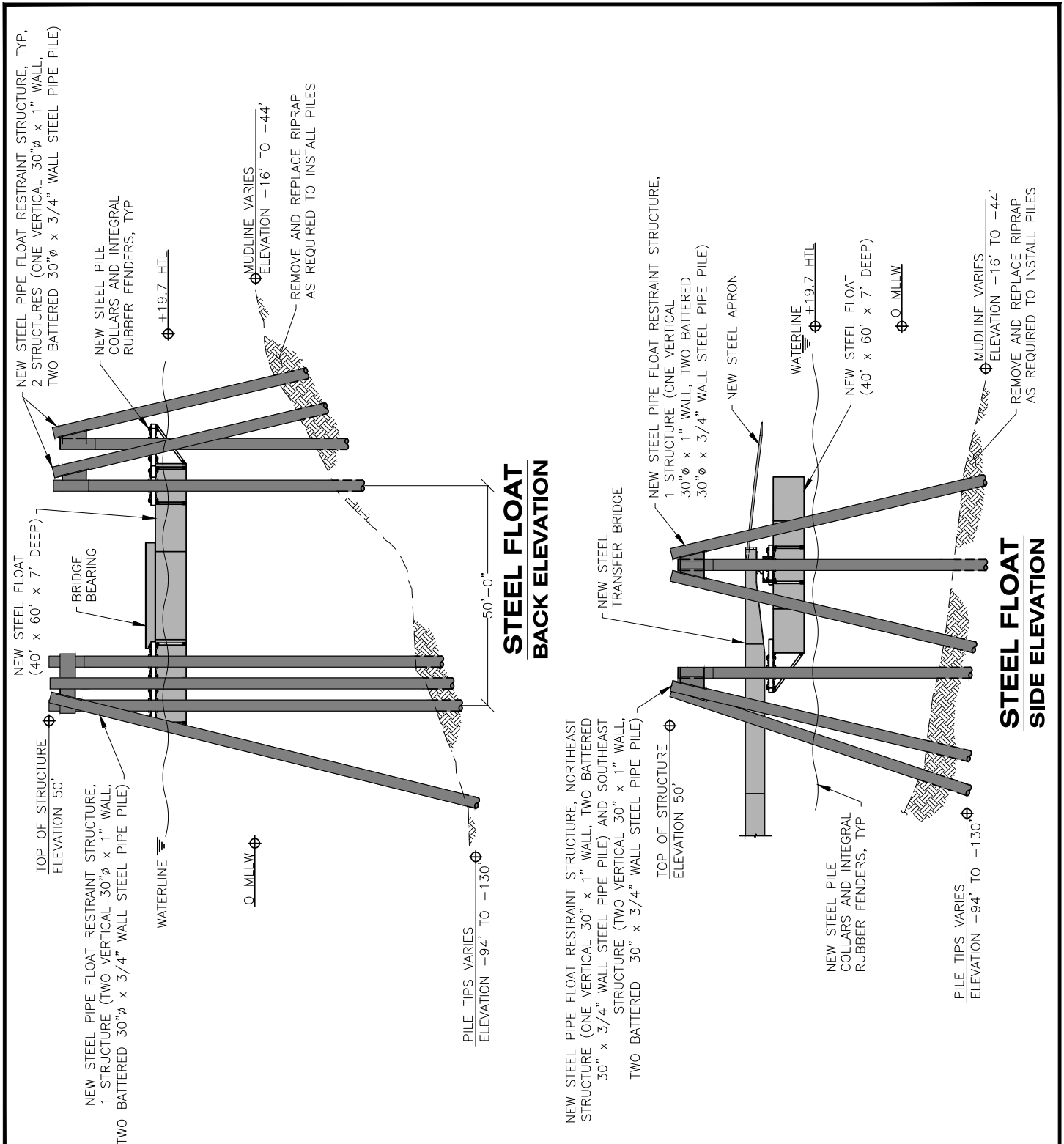
### APPROACH TRESTLE SECTIONS

APPLICATION BY:  
STATE OF ALASKA  
DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
SOUTHCOST REGION  
6860 GLACIER HIGHWAY  
JUNEAU, AK 99801

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SHEET **5** OF **9**



**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

**ADJACENT PROPERTY OWNERS:**  
STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

## STEEL FLOAT SECTIONS

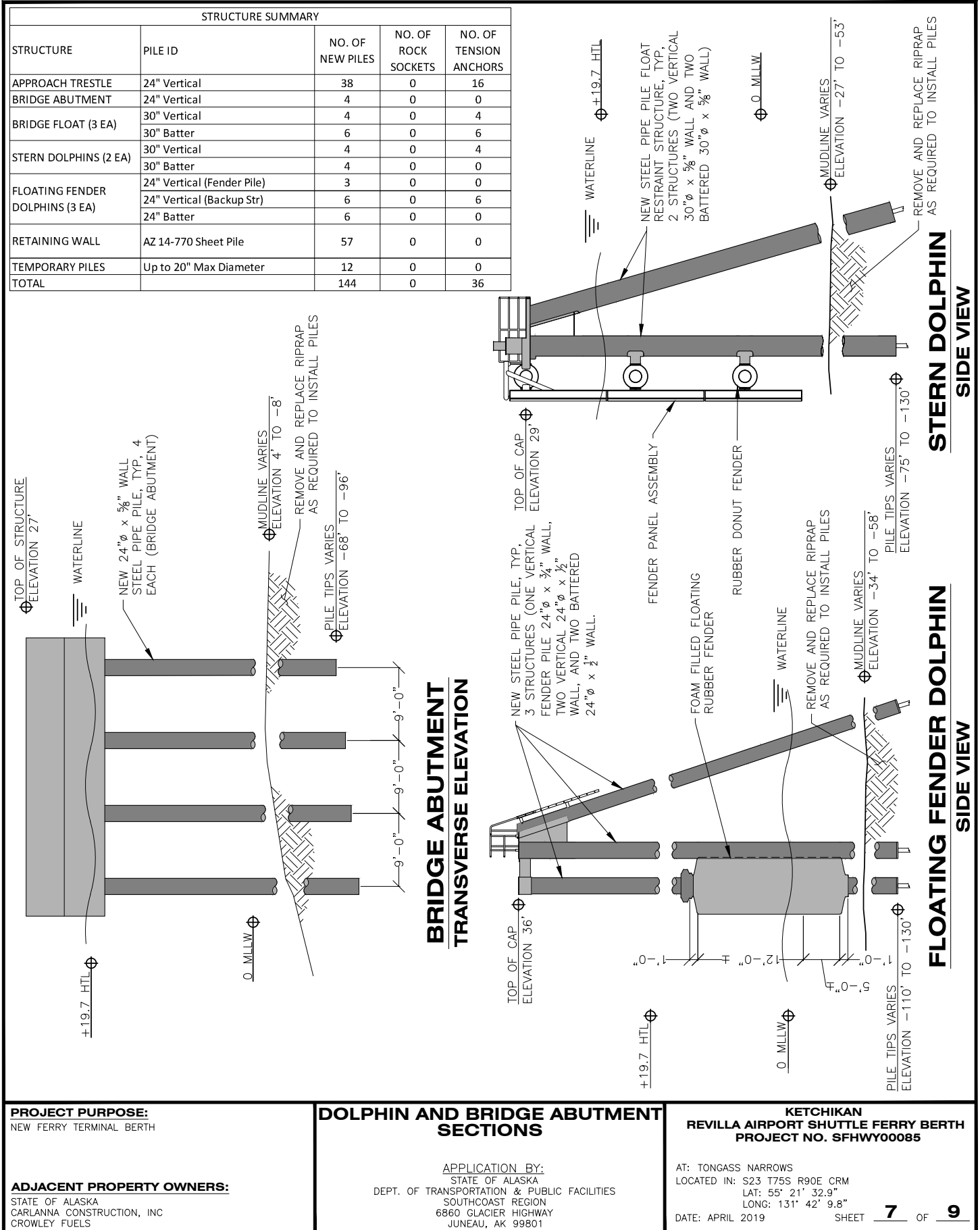
APPLICATION BY:  
STATE OF ALASKA  
DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
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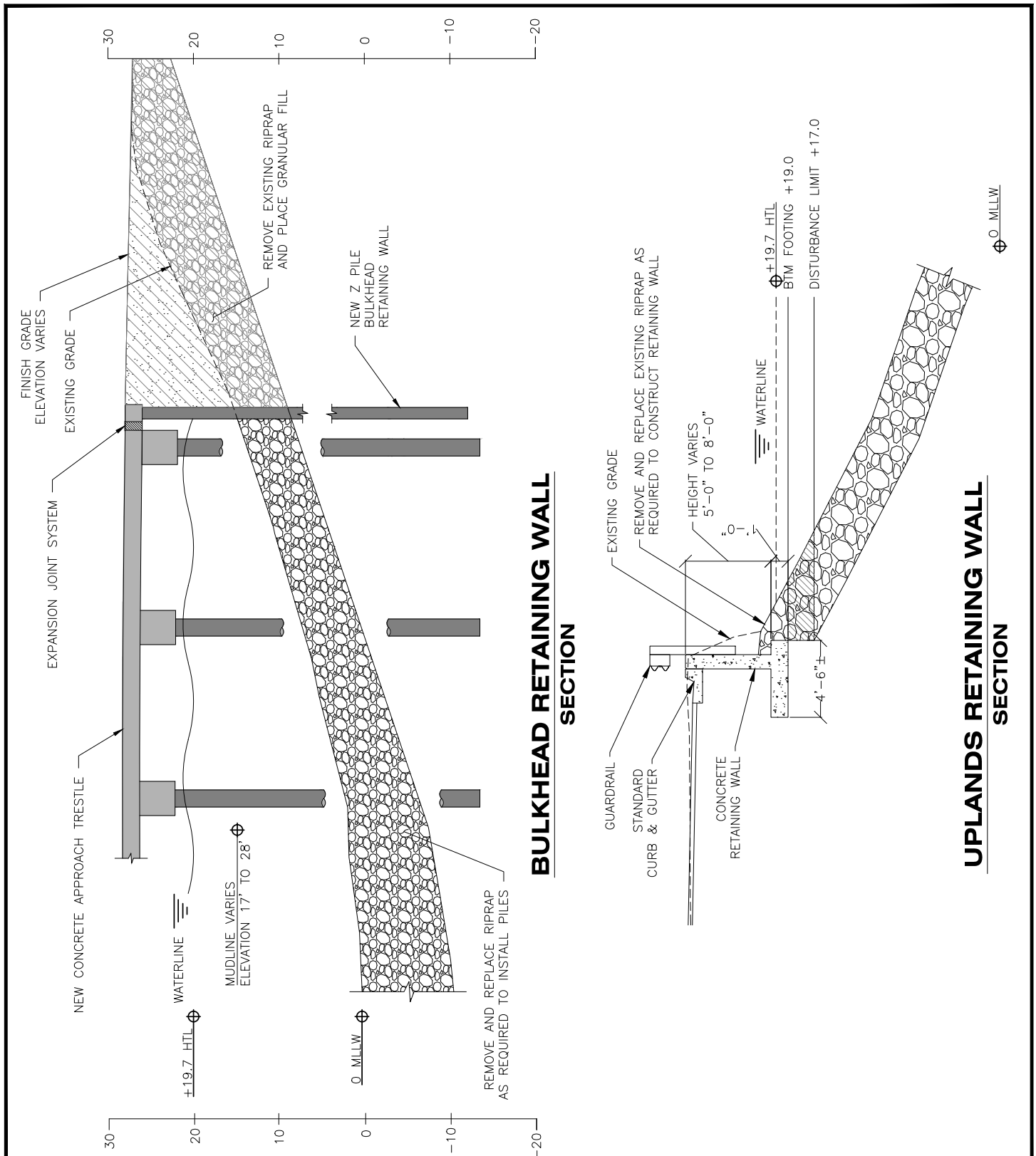
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SHEET **6** OF **9**





**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

**ADJACENT PROPERTY OWNERS:**  
STATE OF ALASKA  
CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

### RETAINING WALL SECTIONS

APPLICATION BY:  
STATE OF ALASKA  
DEPT. OF TRANSPORTATION & PUBLIC FACILITIES  
SOUTHCOST REGION  
6860 GLACIER HIGHWAY  
JUNEAU, AK 99801

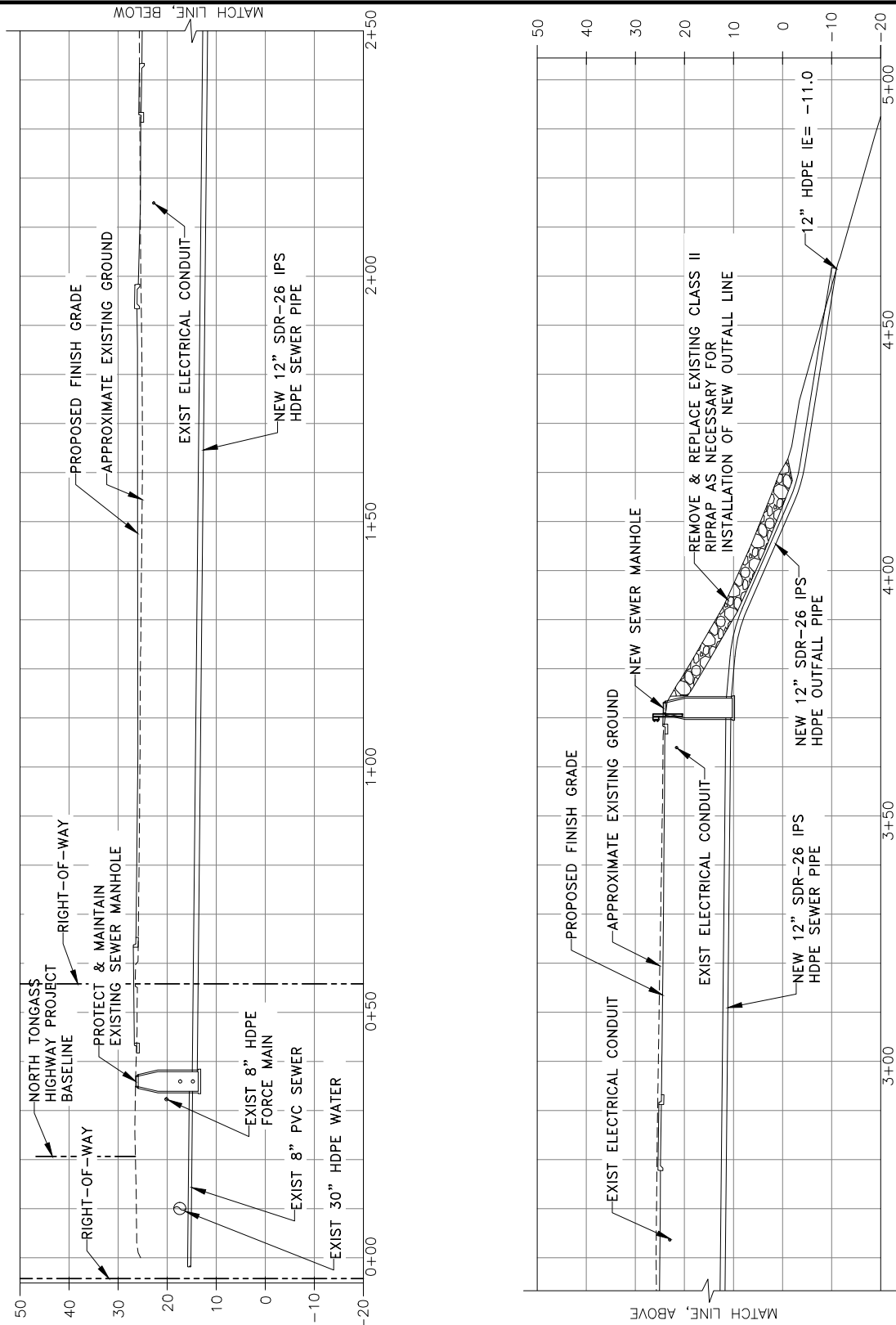
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SHEET **8** OF **9**





**PROJECT PURPOSE:**  
NEW FERRY TERMINAL BERTH

**ADJACENT PROPERTY OWNERS:**  
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CARLANNA CONSTRUCTION, INC  
CROWLEY FUELS

### SEWER BYPASS OUTFALL

APPLICATION BY:  
STATE OF ALASKA  
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SHEET **9** OF **9**