

ANCHORAGE Regulatory Division (1145) CEPOA-RD Post Office Box 6898 JBER, Alaska 99506-0898

Public Notice of Application for Permit

PUBLIC NOTICE DATE:

March 20, 2020

EXPIRATION DATE:

April 20, 2020

REFERENCE NUMBER:

POA-2020-00111

WATERWAY:

Unnamed Stream

Interested parties are hereby notified that a Department of the Army permit application has been received for work in waters of the United States (U.S.) as described below and shown on the enclosed project drawings.

All comments regarding this Public Notice (PN) should be sent to the address noted above. If you desire to submit your comments by email, you should send it to the Project Manager's email as listed below or to: regpagemaster@usace.army.mil. All comments should include the PN reference number listed above.

All comments should reach this office no later than the expiration date of this PN to become part of the record and be considered in the decision. Please contact Emily Vullo at (907) 753-2704, toll free from within Alaska at (800) 478-2712, by fax at (907) 753-5567, or by email at: Emily.N.Vullo@usace.army.mil if further information is desired concerning this notice.

<u>APPLICANT</u>: Southeast Alaska Regional Health Consortium (SEARHC) - Charles Clement; email: cclement@searhc.org; phone: 907-966-8850

<u>AGENT</u>: R&M Engineering-Ketchikan, Inc. - Trevor Sande; email: trevorsande@rmketchikan.com; phone: 907-225-7917

<u>LOCATION</u>: The project site is located at Latitude 56.4609 ° N., Longitude 132.3776 ° W.; 1064 Zimovia Hwy, Wrangell, Alaska.

<u>PURPOSE</u>: The applicant's stated purpose is to provide employee housing due to the construction of a new hospital in Wrangell.

PROPOSED WORK: Discharge 5,400 cubic yards of shot rock and 675 cubic yards of D-1 rock into 0.84-acre of forested wetlands to construct an access road and a building pad for employee housing. The access road would be 24 feet wide at the top of the road (32 feet at the toe of the slope) and 676 feet long leading to a cul-de-sac. The pad would support six duplexes with parking. The southern end of the pad would have a width of 222 feet and the east side of the pad would have an approximate length of 710 feet. There would be no stream impacts. All work would be performed in accordance with the enclosed plan (sheets 1-5), dated March 2020.

<u>APPLICANT PROPOSED MITIGATION</u>: The applicant proposes the following mitigation measures to avoid, minimize, and compensate for impacts to waters of the U.S. from activities involving discharges of dredged or fill material.

- a. Avoidance: The applicant states, "The availability of sites able to accommodate new housing in the community of Wrangell is limited and all of the sites looked at contain forested wetlands. This site was better than most as much of the site contained uplands and the small stream on the site could be avoided by limiting development to the south side of the property."
- b. Minimization: The applicant states, "Minimization was achieved by sharing access and parking between the proposed structures and locating the improvements on the south side of the property away from the small steam on the north. The access road will have the minimum dimensions for emergency vehicle access."
- c. Compensatory Mitigation: The applicant states, "SEARHC proposes to work with the Southeast Alaska Land Trust (SEAL) for compensatory mitigation for the project."

The following alternatives were also assessed by the applicant:

- 1) City of Wrangell Property located within the City's Industrial Park. This property is 100% wetlands and also a bit further than desirable for a suitable walking distance. Also the depth of the muskeg was estimated in excess of 30 feet and very expensive to develop. Site No. 1 was not selected due to its location adjacent to an industrial property and high costs to develop due to wetlands.
- 2) City of Wrangell Property located near the USFS administration building. This property is also 100% wetlands with deep muskeg to excavate. Site No. 2 was not selected due to high cost to develop and wetlands.
- 3) Etolin Avenue. This property was a good location but contained 100% wetlands. Site No. 3 was a good location but did contain wetlands so it was not selected.
- 4) City of Wrangell Institute Property. This property was well out of town and required the City and Borough of Wrangell to perform a subdivision and install utilities which are several years out yet. Site No. 4 is a good long range plan for future housing but not yet available.

5) Applicant's preferred alternative. The site selected contained only partial wetlands. The topography of all of the sites are similar to that of the selected site. Impacts to wetlands on all of the sites would have been much higher due to the fact that there was no existing development. The preferred site was selected because of the limited impact to wetlands due to the existing building and also considerable uplands within the property.

<u>WATER QUALITY CERTIFICATION</u>: A permit for the described work will not be issued until a certification or waiver of certification, as required under Section 401 of the Clean Water Act (Public Law 95-217), has been received from the Alaska Department of Environmental Conservation.

<u>CULTURAL RESOURCES</u>: The latest published version of the Alaska Heritage Resources Survey (AHRS) has been consulted for the presence or absence of historic properties, including those listed in or eligible for inclusion in the National Register of Historic Places. There are cultural resources in the permit area or within the vicinity of the permit area. The permit area has been determined to be the direct footprint of the fill in waters of the U.S. and in uplands on the lot. Consultation of the AHRS constitutes the extent of cultural resource investigations by the Corps of Engineers (Corps) at this time, and we are otherwise unaware of the presence of such resources. The Corps has made a No Historic Properties Affected (No Effect) determination for the proposed project. This application is being coordinated with the State Historic Preservation Office (SHPO). Any comments SHPO may have concerning presently unknown archeological or historic data that may be lost or destroyed by work under the requested permit will be considered in our final assessment of the described work. The Corps is requesting the SHPO's concurrence with this determination.

ENDANGERED SPECIES: No threatened or endangered species are known to use the project area. We have determined the described activity would have no effect on any listed or proposed threatened or endangered species, and would have no effect on any designated or proposed critical habitat, under the Endangered Species Act of 1973 (87 Stat. 844). Therefore, no consultation with the U.S. Fish and Wildlife Service or the National Marine Fisheries Service (NMFS) is required. However, any comments they may have concerning endangered or threatened wildlife or plants or their critical habitat will be considered in our final assessment of the described work.

<u>ESSENTIAL FISH HABITAT</u>: The Magnuson-Stevens Fishery Conservation and Management Act, as amended by the Sustainable Fisheries Act of 1996, requires all Federal agencies to consult with the NMFS on all actions, or proposed actions, permitted, funded, or undertaken by the agency, that may adversely affect Essential Fish Habitat (EFH).

No EFH species are known to use the project area. We have determined the described activity would not adversely affect EFH in the project area.

TRIBAL CONSULTATION: The Alaska District fully supports tribal self-governance and government-to-government relations between Federally recognized Tribes and the Federal

government. Tribes with protected rights or resources that could be significantly affected by a proposed Federal action (e.g., a permit decision) have the right to consult with the Alaska District on a government-to-government basis. Views of each Tribe regarding protected rights and resources will be accorded due consideration in this process. This PN serves as notification to the Tribes within the area potentially affected by the proposed work and invites their participation in the Federal decision-making process regarding the protected Tribal right or resource. Consultation may be initiated by the affected Tribe upon written request to the District Commander during the public comment period.

<u>PUBLIC HEARING</u>: Any person may request, in writing, within the comment period specified in this notice, that a public hearing be held to consider this application. Requests for public hearings shall state, with particularity, reasons for holding a public hearing.

EVALUATION: The decision whether to issue a permit will be based on an evaluation of the probable impacts, including cumulative impacts of the proposed activity and its intended use on the public interest. Evaluation of the probable impacts, which the proposed activity may have on the public interest, requires a careful weighing of all the factors that become relevant in each particular case. The benefits, which reasonably may be expected to accrue from the proposal, must be balanced against its reasonably foreseeable detriments. The outcome of the general balancing process would determine whether to authorize a proposal, and if so, the conditions under which it will be allowed to occur. The decision should reflect the national concern for both protection and utilization of important resources. All factors, which may be relevant to the proposal, must be considered including the cumulative effects thereof. Among those are conservation, economics, aesthetics, general environmental concerns, wetlands, cultural values, fish and wildlife values, flood hazards, floodplain values, land use, navigation, shore erosion and accretion, recreation, water supply and conservation, water quality, energy needs, safety, food and fiber production, mineral needs, considerations of property ownership, and, in general, the needs and welfare of the people. For activities involving 404 discharges, a permit will be denied if the discharge that would be authorized by such permit would not comply with the Environmental Protection Agency's 404(b)(I) guidelines. Subject to the preceding sentence and any other applicable guidelines or criteria (see Sections 320.2 and 320.3), a permit will be granted unless the District Commander determines that it would be contrary to the public interest.

The Corps is soliciting comments from the public; Federal, State, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposed activity. Any comments received will be considered by the Corps to determine whether to issue, modify, condition or deny a permit for this proposal. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposed activity.

<u>AUTHORITY</u>: This permit will be issued or denied under the following authority: (X) Discharge dredged or fill material into waters of the United States – Section 404 Clean Water Act (33 U.S.C. 1344). Therefore, our public interest review will consider the guidelines set forth under Section 404(b) of the Clean Water Act (40 CFR 230).

Project drawings and a Notice of Application for State Water Quality Certification are enclosed with this Public Notice.

District Commander U.S. Army, Corps of Engineers

Enclosures

STATE OF ALASKA

DEPT. OF ENVIRONMENTAL CONSERVATION DIVISION OF WATER

Wastewater Discharge Authorization Program (WDAP) / 401 Certification

DEPARTMENT OF ENVIRONMENTAL CONSERVATION WDAP/401 CERTIFICATION 555 CORDOVA STREET ANCHORAGE, ALASKA 99501-2617

PHONE: (907) 269-6285 | EMAIL: dec-401cert@alaska.gov

NOTICE OF APPLICATION FOR STATE WATER QUALITY CERTIFICATION

Any applicant for a federal license or permit to conduct an activity that might result in a discharge into navigable waters, in accordance with Section 401 of the Clean Water Act of 1977 (PL95-217), also must apply for and obtain certification from the Alaska Department of Environmental Conservation that the discharge will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. By agreement between the U.S. Army Corps of Engineers and the Department of Environmental Conservation, application for a Department of the Army permit to discharge dredged or fill material into navigable waters under Section 404 of the Clean Water Act also may serve as application for State Water Quality Certification.

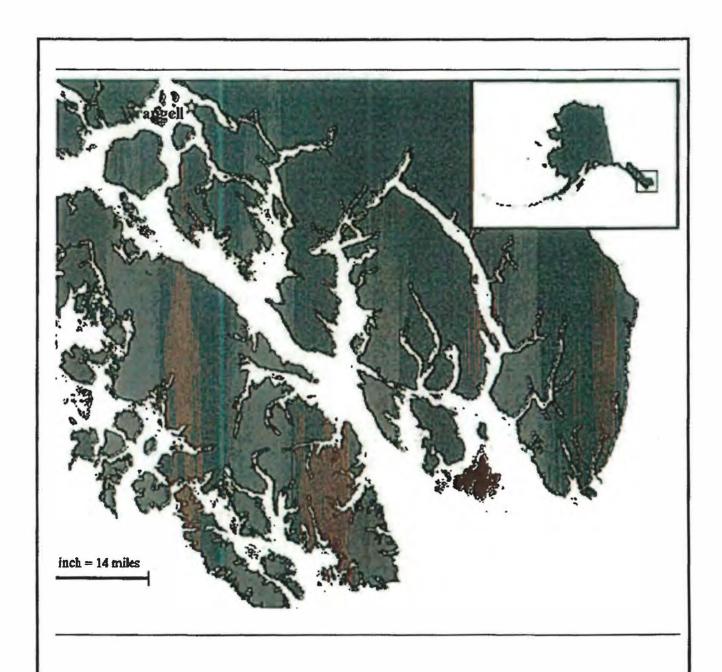
Notice is hereby given that the application for a Department of the Army Permit described in the Corps of Engineers' Public Notice (PN) Reference Number **POA-2020-00111**, **Unnamed Stream**, serves as application for State Water Quality Certification from the Department of Environmental Conservation.

After reviewing the application, the Department may certify there is reasonable assurance the activity, and any discharge that might result, will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. The Department also may deny or waive certification.

Any person desiring to comment on the project with respect to Water Quality Certification, may submit written comments to the address above or via email to dec-401cert@alaska.gov by the expiration date of the Corps of Engineer's Public Notice. All comments should include the PN reference number listed above. Mailed comments must be postmarked on or before the expiration date of the public notice.

Disability Reasonable Accommodation Notice

The State of Alaska, Department of Environmental Conservation complies with Title II of the Americans with Disabilities Act of 1990. If you are a person with a disability who may need special accommodation in order to participate in this public process, please contact Kate Orozco at 907-465-6171 or TDD Relay Service 1-800-770-8973/TTY or dial 711 within 5 days of the expiration date of this public notice to ensure that any necessary accommodations can be provided.



VICINITY MAP

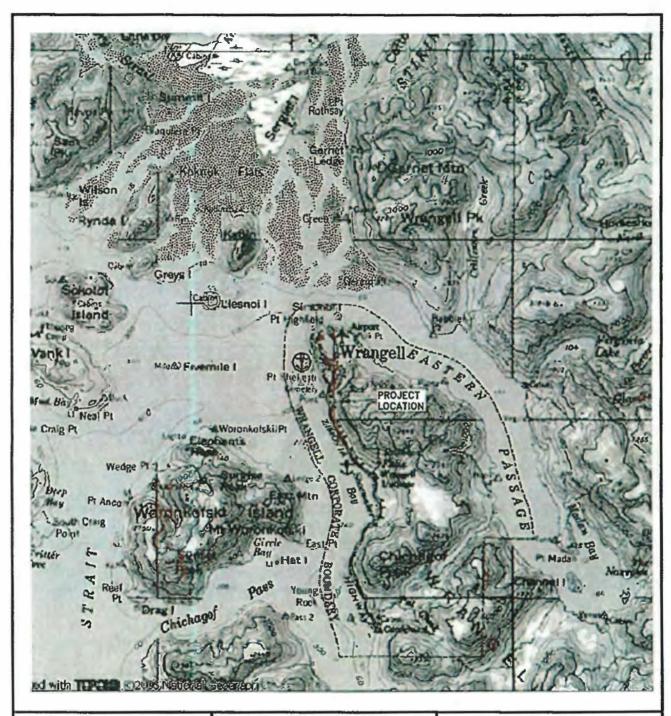
APPLICATION BY: SOUTHEAST ALASKA REGIONAL HEALTH CONSORTIUM (SEARHC) 222 TONGASS DR. SITKA, AK 99835 WRANGELL SEARHC HOUSING

AT: WRANGELL

LOCATED IN: T.62S., R.83E., SECTION 26 Lot 56'27'39.15"N, Long. 132'22'39.21"W

DATE: 01-31-20

SHEET 1 OF 6



VICINITY MAP

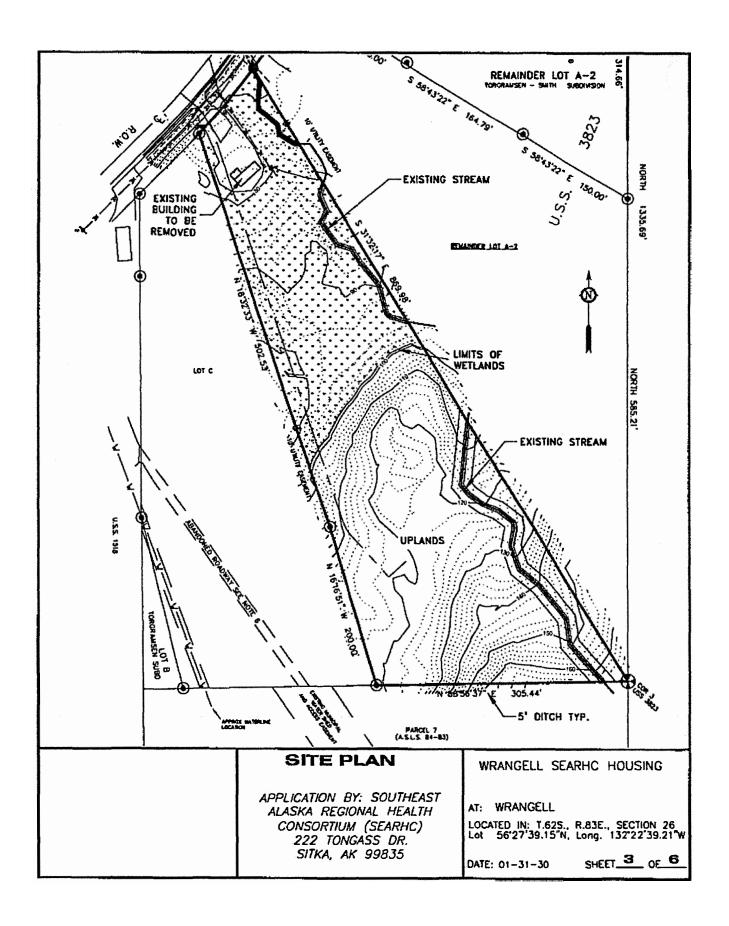
APPLICATION BY: SOUTHEAST ALASKA REGIONAL HEALTH CONSORTIUM (SEARHC) 222 TONGASS DR. SITKA, AK 99835 WRANGELL SEARHC HOUSING

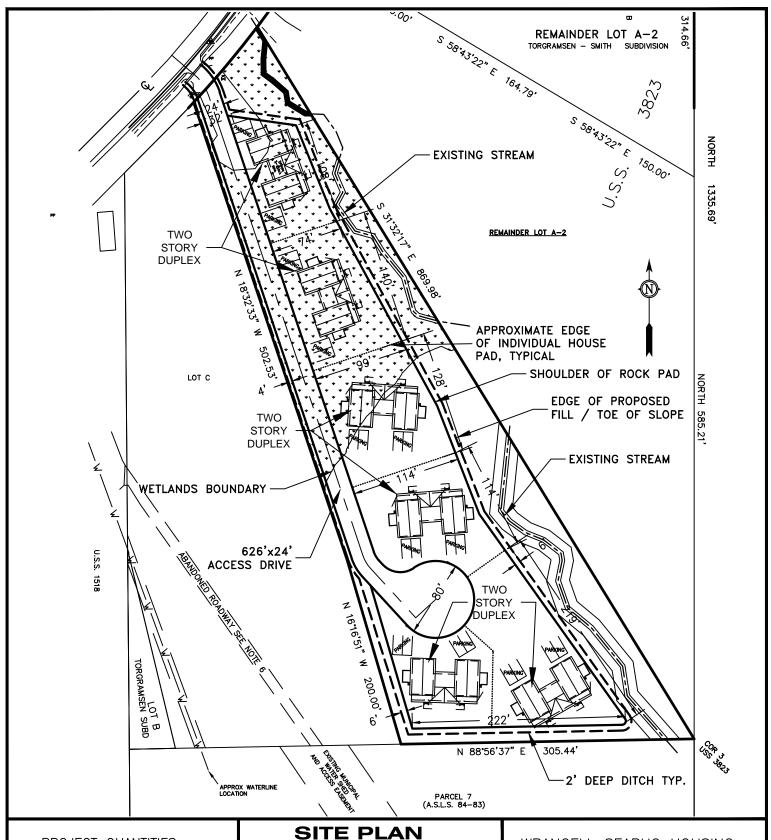
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LOCATED IN: T.62S., R.83E., SECTION 26 Lot 56'27'39.15"N, Long. 132'22'39.21"W

DATE: 01-31-20

SHEET 2 OF B





PROJECT QUANTITIES

2.30 AC TOTAL PROEJCT AREA
0.84 AC WETLANDS IMPACTED
4100 CY MUSKEG REMOVED
5,400 CY SHOT ROCK FILL
700 CY D-1 GRAVEL FILL

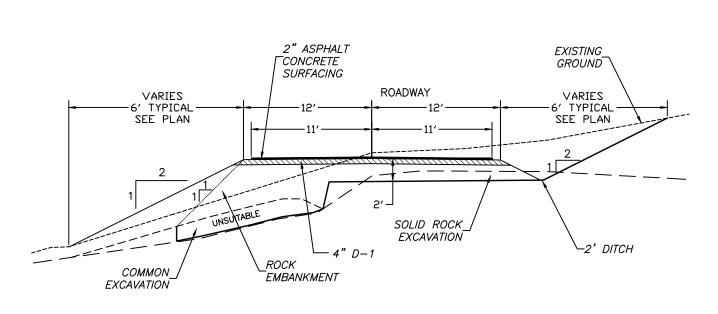
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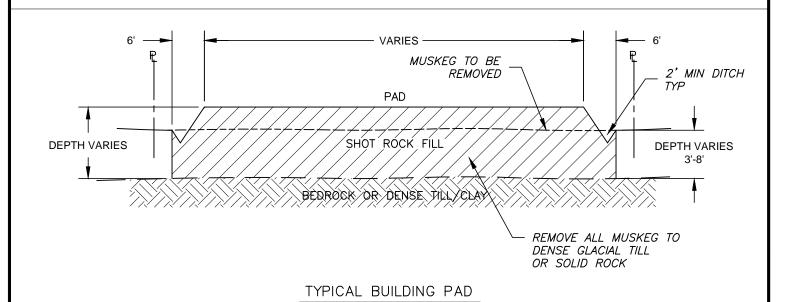
LOCATED IN: T.62S., R.83E., SECTION 26 Lat 56°27'39.15"N, Long. 132°22'39.21"W

DATE: 03-18-20

SHEET 4 OF 6



TYPICAL ROADWAY SECTION



TYPICAL SECTIONS

APPLICATION BY: SOUTHEAST ALASKA REGIONAL HEALTH CONSORTIUM (SEARHC) 222 TONGASS DR. SITKA, AK 99835 WRANGELL SEARHC HOUSING

AT: WRANGELL

LOCATED IN: T.62S., R.83E., SECTION 26 Lat 56°27'39.15"N, Long. 132°22'39.21"W

DATE: 03-18-20 SHEET **5** OF **6**

