## APPROVED JURISDICTIONAL DETERMINATION FORM

**U.S. Army Corps of Engineers** 

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

SECTION I:	BACKGROUND	INFORMA	TION
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# REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): 9 April 2012

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В.	DISTRICT OFFICE, FILE NAME, AND NUMBER: Alaska District, POA-2011-1180
C.	PROJECT LOCATION AND BACKGROUND INFORMATION:  State: Alaska Borough: Fairbanks North Star Borough City: Fairbanks  Center coordinates of site (lat/long in degree decimal format, NAD-83): Lat. 64.828597° N, Long. 147.615288° W;  Universal Transverse Mercator: N/A; Within section(s) 18, T. 1 S., R. 1 E., Fairbanks Meridian  Name of nearest water body: Chena River  Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Chena River  Name of watershed or Hydrologic Unit Code (HUC): N/A  Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.  Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form.
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  ☐ Office (Desk) Determination. Date: January 27, 2012 ☐ Field Determination. Date(s):
	CTION II: SUMMARY OF FINDINGS RHA SECTION 10 DETERMINATION OF JURISDICTION.
	Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the ew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
B.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	ere Are no "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):  TNWs, including territorial seas Wetlands adjacent to TNWs Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs Impoundments of jurisdictional waters Isolated (interstate or intrastate) waters, including isolated wetlands
	b. Identify (estimate) size of waters of the U.S. in the review area:  Non-wetland waters: linear feet: width (ft) and/or acres  Wetlands: acres
	c. Limits (boundaries) of jurisdiction based on: Pick List Elevation of established OHWM (if known):
	<ul> <li>Non-regulated waters/wetlands (check if applicable):<sup>3</sup></li> <li>Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional. Explain: The wetlands were determined to be isolated. See Section F, below.</li> </ul>

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

<sup>3</sup> Supporting documentation is presented in Section III.F.

### **SECTION III: CWA ANALYSIS**

### A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

## B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, fill out Section III.D.2 and Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the water body is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the water body has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

### 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

# (i) General Area Conditions:

Watershed size: Pick List
Drainage area: Pick List
Average annual rainfall: inches
Average annual snowfall: inches

### (ii) Physical Characteristics:

(a) Relationship with TNW:

☐ Tributary flows directly into TNW.
☐ Tributary flows through Pick List tributaries before entering TNW.

Project waters are Pick List river miles from TNW.

Project waters are Pick List river miles from RPW.

Project waters are Pick List aerial (straight) miles from TNW.

Project waters are Pick List aerial (straight) miles from RPW.

Project waters cross or serve as state boundaries. Explain:

Identify flow route to TNW<sup>5</sup>:

Tributary stream order, if known:

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

	(b)	General Tributary Characteristics (check all that apply):  Tributary is:  Natural	
		Tributary properties with respect to top of bank (estimate):  Average width: feet  Average depth: feet  Average side slopes: Pick List	
		Primary tributary substrate composition (check all that apply):  Silts Sands Concrete Cobbles Gravel Muck Bedrock Vegetation. Type/% cover: Other. Explain:	
		Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Presence of run/riffle/pool complexes. Explain: Tributary geometry: Pick List Tributary gradient (approximate average slope): %	
	(c)	<ul> <li>Flow:         <ul> <li>Tributary provides for: Pick List</li> <li>Estimate average number of flow events in review area/year: Pick List</li> <li>Describe flow regime:</li> </ul> </li> <li>Other information on duration and volume:</li> <li>Surface flow is: Pick List. Characteristics:</li> <li>Subsurface flow: Pick List. Explain findings:         <ul> <li>□ Dye (or other) test performed:</li> </ul> </li> </ul>	
		Tributary has (check all that apply):  Bed and banks  OHWM <sup>6</sup> (check all indicators that apply):  clear, natural line impressed on the bank changes in the character of soil shelving vegetation matted down, bent, or absent leaf litter disturbed or washed away sediment deposition water staining other (list):  Discontinuous OHWM. <sup>7</sup> Explain:	
		If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that limit the Line indicated by:    High Tide Line indicated by:   Mean High Water Mark indicated by:   survey to available datum;   physical markings/characteristics   physical markings/characteristics   vegetation lines/changes in vegetation types.   tidal gauges   other (list):	: apply):
(iii)	Cha	hemical Characteristics: haracterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characterize tributary; general watershed	eristics, etc.)

<sup>&</sup>lt;sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the water body's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break. <sup>7</sup>Ibid.

	(iv)	Biological Characteristics. Channel supports (check all that apply):  Riparian corridor. Characteristics (type, average width):  Wetland fringe. Characteristics:  Habitat for:  Federally Listed species. Explain findings:  Fish/spawn areas. Explain findings:  Other environmentally-sensitive species. Explain findings:  Aquatic/wildlife diversity. Explain findings:
2.	Chai	racteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW
		Physical Characteristics:  (a) General Wetland Characteristics: Properties: Wetland size: acres Wetland type. Explain: Wetland quality. Explain: Project wetlands cross or serve as state boundaries. Explain:
		(b) General Flow Relationship with Non-TNW: Flow is: Pick List. Explain:  Surface flow is: Pick List Characteristics:
		Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:  (c) Wetland Adjacency Determination with Non-TNW: Directly abutting Not directly abutting Discrete wetland hydrologic connection. Explain: Ecological connection. Explain: Separated by berm/barrier. Explain:
		(d) Proximity (Relationship) to TNW Project wetlands are Pick List river miles from TNW. Project waters are Pick List aerial (straight) miles from TNW. Flow is from: Pick List. Estimate approximate location of wetland as within the Pick List floodplain.
	` /	Chemical Characteristics:  Characterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed characteristics; etc.). Explain:  Identify specific pollutants, if known:
	(iii)	Biological Characteristics. Wetland supports (check all that apply):  Riparian buffer. Characteristics (type, average width):  Vegetation type/percent cover. Explain:  Habitat for:  Federally Listed species. Explain findings:  Fish/spawn areas. Explain findings:  Other environmentally-sensitive species. Explain findings:  Aquatic/wildlife diversity. Explain findings:
3.		racteristics of all wetlands adjacent to the tributary (if any)  All wetland(s) being considered in the cumulative analysis: Pick List  Approximately ( ) acres in total are being considered in the cumulative analysis.

For each wetland, specify the following:

<u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u> <u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u>

Summarize overall biological, chemical and physical functions being performed:

#### C. SIGNIFICANT NEXUS DETERMINATION

seasonally:

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- 1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL

ΙΉ	AT APPLY):
1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  ☐ TNWs: linear feet width (ft), Or, acres.  ☐ Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.  ☐ Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial:  ☐ Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flows

	Pro	vide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet width (ft)  Other non-wetland waters: acres Identify type(s) of waters:
3.	No	n-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Water body that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Pro	vide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet width (ft).  Other non-wetland waters: acres  Identify type(s) of waters:
4.	We	<ul> <li>Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.</li> <li>Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.</li> <li>Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:</li> </ul>
		Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	Pro	vide acreage estimates for jurisdictional wetlands in the review area: acres
5.	We	tlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.
	Pro	vide acreage estimates for jurisdictional wetlands in the review area: acres
6.	We	tlands adjacent to non-RPWs that flow directly or indirectly into TNWs.  Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Pro	vide estimates for jurisdictional wetlands in the review area: acres
7.		a general rule, the impoundment of a jurisdictional tributary remains jurisdictional.  Demonstrate that impoundment was created from "waters of the U.S.," or  Demonstrate that water meets the criteria for one of the categories presented above (1-6), or  Demonstrate that water is isolated with a nexus to commerce (see E below).
SUC	GRA CH V which from which Inter	TED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, ADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY WATERS (CHECK ALL THAT APPLY): 10 ch are or could be used by interstate or foreign travelers for recreational or other purposes. In which fish or shellfish are or could be taken and sold in interstate or foreign commerce. The are or could be used for industrial purposes by industries in interstate commerce. The are or could be used waters. Explain: 10 certain commerce. 11 certain commerce. 12 certain certain commerce. 13 certain certain certain certain certain commerce. 14 certain ce
Ide	ntify	water body and summarize rationale supporting determination:

E.

 <sup>8</sup>See Footnote # 3.
 To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.
 Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

		vide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet width (ft)  Other non-wetland waters: acres  Identify type(s) of waters:  Wetlands: acres
F.		N-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):  If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.  Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce.  Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).  Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: Other: (explain, if not covered above):
	fact	wide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR ors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional gment (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet width (ft).  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: 1.04 acres.
		vide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such ading is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, width (ft).  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
	SUPI	PORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked requested, appropriately reference sources below):  Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant: see project file  Data sheets prepared/submitted by or on behalf of the applicant/consultant.  Office concurs with data sheets/delineation report.  Office does not concur with data sheets/delineation report  Data sheets prepared by the Corps:  Corps navigable waters' study:  U.S. Geological Survey Hydrologic Atlas:  USGS NHD data
		□ USGS 8 and 12 digit HUC maps  Alaska District's Approved List of Navigable Waters  U.S. Geological Survey map(s). Cite scale & quad name: Fairbanks D-2  USDA Natural Resources Conservation Service Soil Survey. Citation: 2005 Soil Survey of the Greater Fairbanks Area, Alaska  National wetlands inventory map(s). Cite name:  State/Local wetland inventory map(s):  FEMA/FIRM maps:  100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)  Photographs: □ Aerial (Name & Date):  or □ Other (Name & Date):  Previous determination(s). File no. and date of response letter: POA-2009-967
	□ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □	Applicable/supporting case law: Applicable/supporting scientific literature: Other information (please specify): Groundwater data from USGS National Water Information System, available in project

**B. ADDITIONAL COMMENTS TO SUPPORT JD:** A request for a Jurisdictional Determination was received on December 15, 2011 for an area of undeveloped land within lot 1701, Block 17 at the location list above. A positive preliminary JD was completed for this same parcel under POA-2009-967 and a NWP issued in November of 2009. The site is located on Ft. Wainwright just to the southwest of the Montgomery Road and Luzon Avenue intersection. There is a 1.04 acre wetland within the parcel. Both the NWI Fairbanks D-2 and the

Fairbanks NWI 2009 study map the area as wetlands. Additionally, Ft. Wainwright completed a delineation of the area in 2008 (under POA-2009-967) that also determined this area contained wetlands. The wetlands are located approximately 1 mile south of the Chena River, a traditional navigable water. The runways and the development along Gaffney Road on Ft. Wainwright lie between the parcel and the Chena River to the north. There is no surface water or shallow subsurface connection between the subject wetlands and Clear Creek, a tributary to the Chena River, which is located south of subject wetland (see groundwater discussion below). There are no continuous surface water or shallow subsurface connections between this wetland and the Chena River.

The wetlands have been classified as palustrine scrub shrub needle leaved evergreen/broad leaved deciduous, saturated. Two data point near one another were collected in 2008 on this site (see attached). NTA S216 was determined to meet criteria for vegetation, hydrology and soils and was classified as a wetland. NTA S217, just to the south of 216 was determined to meet the criteria for vegetation, but not soils or hydrology. Aerial photography shows a transition from scrub shrub wetland dominated by black spruce to a site with more large birch trees (see project file). This may be an indication of an area in transition from wetlands to uplands. Soils on the site are mapped by the Natural Resource Conservation Service as Salchaket-Typic Cryorthents Complex, which does not contain hydric soils; however they do have a depth to high water table of 0 inches in April and May, which would be enough to support hydrophytic vegetation, and onsite investigations found hydric soils in the area mapped as wetlands.

Groundwater data from 1994 shows that the water table in two wells within a half mile from the site lie 12 to 16 feet below ground surface. Although this is limited data, it supports the conclusion that regional ground water does not sustain these wetlands. This is also supported by the mapped soil type. Instead, hydrologic support for these wetlands is derived from the presence of seasonal frost in April and May as indicated in the soils description, which perches water close to the surface for a long enough period to support hydric soil and hydrophytic vegetation. Once the seasonal frost recedes, water from the wetlands would be able to infiltrate into the ground. However, given the small contributing area of the wetland and the depth to groundwater, it is unlikely that water from the wetland would reach the Chena River.

Maps provided by the applicant show there is a non-jurisdictional ditch north of the wetland site. This ditch connects with the Clear Creek Channel that flows into the Chena River. However, there are uplands and a road between the wetlands and the ditch, so there is no surface water connection between them.

Based on the information available, the small wetland area within this parcel is isolated, intrastate, non-navigable, and has no connection to interstate or foreign commerce. Therefore, pursuant to the federal guidance on the Solid Waste Agency of Northern Cook County v. U.S. Army Corps of Engineers, No. 99-1178 (January 9, 2001)("SWANCC"), a DA permit is not required.