# APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

### **SECTION I: BACKGROUND INFORMATION**

# A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): July 14, 2017

B. DISTRICT OFFICE, FILE NAME, AND NUMBER: Alaska District, POA-2017-176

# C. PROJECT LOCATION AND BACKGROUND INFORMATION:

State: Alaska Borough: FNSB City: Fairbanks

Center coordinates of site (lat/long in degree decimal format): Lat. 64.7905 ° N., Long. -147.7056 °W.

Universal Transverse Mercator: Fairbanks Name of nearest waterbody: Tanana River

Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Tanana River

Name of watershed or Hydrologic Unit Code (HUC): TEXT

⊠ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.

□Check if other sites (e.g., offsite mitigation sites, disposal sites, etc...) are associated with this action and are recorded on a different JD form

# D. REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):

☑ Office (Desk) Determination.☑ Field Determination.Date: 7/13/2017☑ Date(s): 7/14/2017

## **SECTION II: SUMMARY OF FINDINGS**

## A. RHA SECTION 10 DETERMINATION OF JURISDICTION.

There appear to be "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the review area. [Required]

- ☐ Waters subject to the ebb and flow of the tide.
- ☑ Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain: Tanana River is on the Alaska District list of navigable waterways of the US.

#### B. CWA SECTION 404 DETERMINATION OF JURISDICTION.

There are "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]

#### 1. Waters of the U.S.

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months.

#### b. Identify (estimate) size of waters of the U.S. in the review area:

Non-wetland waters: 20 acres.

Wetlands: 15 acres.

c. Limits (boundaries) of jurisdiction based on: Ares with open water and wetlands directly abutting open water areas, which include side channels of the Tanana River, and the material site excavated on the floodplain of the Tanana River.

Elevation of established OHWM (if known): Unknown, however US waters with proposed project area are present where land is lower than the elevation of the Tanana River.

### 2. Non-regulated waters/wetlands (check if applicable):<sup>3</sup>

 $\Box$ Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional.

Explain:

#### **SECTION III: CWA ANALYSIS**

#### A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

# 1. TNW

Identify TNW: Tanana River

Summarize rationale supporting determination: The Tanana River is on the Alaska District USACE list of navigable waterways of US.

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent": Based on historic aerial photos, the material site was developed in the Tanana floodplain and incorporated an active side channel of the Tanana River. The material site filled with water, and around the perimeter of the open water area are wetlands. The material site wetlands are within 500 feet of the Tanana River. Along the active side channels of the Tana River that are within the project area are also fringe wetlands. On other words where ever there is open water there are wetlands along the transitions area between uplands and open water. Once the elevation is high enough the area transitions to uplands.

## B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus

<sup>&</sup>lt;sup>3</sup> Supporting documentation is presented in Section III F.

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

## 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

	eneral Area Conditions:
	atershed size: TEXT
Dı	rainage area: TEXT
۸,	vorage appual rainfall: # inches
	verage annual rainfall: # inches
	verage annual snowfall: # inches
(ii)	Physical Characteristics:
	(a) Relationship with TNW:
	☐ Tributary flows directly into TNW.
	☐ Tributary flows through CHOOSE: Enter # or 10 or more tributaries before entering TNW.
	Project waters are CHOOSE: Enter # or 30 or more river miles from TNW.
	Project waters are CHOOSE: Enter # or 30 or more river miles from RPW.
	Project waters are CHOOSE: Enter # or 30 or more aerial (straight) miles from TNW.
	Project waters are CHOOSE: Enter # or 30 or more aerial (straight) miles from RPW.
	Project waters cross or serve as state boundaries. Explain: TEXT
	Troject waters cross of serve as state boundaries. Explain. TEXT
	Identify flow route to TNW <sup>5</sup> : TEXT
	Tributary stream order, if known: TEXT
	(b) General Tributary Characteristics (check all that apply):
	Tributary is: Natural
	☐ Artificial (man-made). Explain: TEXT
	☐ Manipulated (man-altered). Explain: TEXT
	<b>Tributary</b> properties with respect to top of bank (estimate):
	Average width: # feet
	Average depth: # feet
	Average side slopes: Choose an item.
	Primary tributary substrate composition (check all that apply):
	□Silts □Sands □Concrete
	□Cobbles □Gravel □Muck
	□Bedrock □ Vegetation. Type/% cover: TEXT
	Other. Explain: TEXT
	Douldt. Explaint. 1271
	Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: TEXT
	Presence of run/riffle/pool complexes. Explain: TEXT
	Tributary geometry: CHOOSE: Relatively Straight/Meandering
	Tributary gradient (approximate average slope): #%
	(c) Flow:
	Tributary provides for: CHOOSE: Seasonal Flow/Intermittent but not Seasonal Flow/Ephemeral Flow
	Estimate average number of flow events in review area/year: CHOOSE: Enter # or 20 (or greater)
	Describe flow regime: TEXT
	Describe now regime. TEAT

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

Other information on duration and volume: TEXT Surface flow is: CHOOSE: Discrete/Confined/Discrete	and Confined/Overland Sheetflow
Characteristics: TEXT	n findings: TEVT
Subsurface flow: CHOOSE: Yes/No/Unknown Explain  Dye (or other) test performed: TEXT	ii iiiidiiigs: TEAT
Tributary has (check all that apply):	
☐ Bed and banks	
□OHWM <sup>6</sup> (check all indicators that apply):	
□clear, natural line impressed on the bank	-
□ changes in the character of soil	destruction of terrestrial vegetation
shelving	the presence of wrack line
□ vegetation matted down, bent, or absent □ leaf litter disturbed or washed away	□ sediment sorting □ scour
□ sediment deposition	☐ multiple observed or predicted flow events
□ water staining	□ abrupt change in plant community TEXT
□other (list): TEXT	abrupt change in plant community TEXT
□Discontinuous OHWM. <sup>7</sup> Explain: TEXT	Γ
If factors other than the OHWM were used to determine apply):	e lateral extent of CWA jurisdiction (check all that
☐ High Tide Line indicated by:	☐ Mean High Water Mark indicated by:
□oil or scum line along shore objects	□survey to available datum;
☐ fine shell or debris deposits (foreshore)	□physical markings;
□physical markings/characteristics	$\square$ vegetation lines/changes in vegetation types.
□tidal gauges	
□other (list): TEXT	
(iii) Chemical Characteristics:  Characterize tributary (e.g., water color is clear, discolored, oily for characteristics, etc.). Explain: TEXT  Identify specific pollutants, if known: TEXT	film; water quality; general watershed
(iv) Biological Characteristics. Channel supports (check all that	apply):
☐ Riparian corridor. Characteristics (type, average width): TEX	
☐Wetland fringe. Characteristics: TEXT	
☐ Habitat for:	
☐ Federally Listed species. Explain findings: TEXT	
☐Fish/spawn areas. Explain findings: TEXT	
☐Other environmentally-sensitive species. Explain findin	gs: TEXT
$\square$ Aquatic/wildlife diversity. Explain findings: TEXT	
Characteristics of wetlands adjacent to non-TNW that flow direction (i) Physical Characteristics:	tly or indirectly into TNW
(a) General Wetland Characteristics:	
Properties:	
Wetland size: # acres	
Wetland type. Explain: TEXT	
Wetland quality. Explain: TEXT	

<sup>7</sup> Ibid.

2.

<sup>&</sup>lt;sup>6</sup> A natural or man-made discontinuity in the OHWM does not necessarily server jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

Project wetlands cross or serve as state boundaries. Explain: TEXT

		tionship with Non-TNW:		
		item. Explain: TEXT		
	Surface flow is: CH Characteristics:		d/Discrete and Confined/Overland	d Sheetflow
			wn Explain findings: TEXT	
		test performed: TEXT	wii Explain inidings. IEXI	
	•	-		
		Determination with Nor	n-TNW:	
	☐Directly abutting			
	□Not directly abut	-		
	☐Discrete wetla	nd hydrologic connection	. Explain: TEXT	
	☐Ecological cor	nnection. Explain: TEXT		
	☐Separated by b	perm/barrier. Explain: TE	EXT	
	(d) Proximity (Relation	aship) to TNW		
			or more river miles from TNW.	
	Project waters are C	CHOOSE: Enter # or 30 c	r more aerial (straight) miles from	TNW.
		OSE: Wetland to Naviga	ble Water/Navigable Water to We	tland/Wetland to/from Navigable
	Water/No Flow			
	Estimate approximate	ate location of wetland as	within the CHOOSE: Enter # or 5	500-year or greater. floodplain.
(ii	) Chemical Characteri	stics:		
(	•		clear, brown, oil film on surface;	water quality; general watershed
	characteristics; etc.). E		, , , , , , , , , , , , , , , , , , , ,	1
	Identify specific pollut			
	'\ D'   '   C  .	* .* *** .*		
(11	_	istics. Wetland support		
		aracteristics (type, averag		
		ent cover. Explain: TEX	1	
	☐ Habitat for:	1 . 1 . 1 . 6 1.	TOTO X/TO	
		ed species. Explain finding		
	-	eas. Explain findings: TE		
	☐Other environ	mentally-sensitive species	s. Explain findings: TEXT	
	☐ Aquatic/wildli	fe diversity. Explain find	lings: TEXT	
C	haracteristics of all wet	lands adjacent to the tri	butary (if any)	
			analysis: CHOOSE: Enter # or 3	0 or more
	Approximately (#) acres	in total are being consider	ered in the cumulative analysis.	
	For each wetland, specif	y the following:		
	Tor each wettand, speen	y the following.		
	Directly abuts? (Y/N)	Size (in acres)	Directly abuts? (Y/N)	Size (in acres)
	Y/N	#	Y/N	#
	Y/N	#	Y/N	#
	Y/N	#	Y/N	#

Summarize overall biological, chemical and physical functions being performed: TEXT

# C. SIGNIFICANT NEXUS DETERMINATION

Y/N

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in

Y/N

3.

combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the Rapanos Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D: TEXT
- Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or
  indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in
  combination with all of its adjacent wetlands, then go to Section III.D: TEXT
- 3. **Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW.** Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D: TEXT

# D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL THAT APPLY):

LIMI AIILI).	
<ol> <li>TNWs and Adjacent Wetlands. Check all that apply and provide size estim</li></ol>	nates in review area:
2. RPWs that flow directly or indirectly into TNWs.  Tributaries of TNWs where tributaries typically flow year-round are juindicating that tributary is perennial: TEXT  Tributaries of TNW where tributaries have continuous flow "seasonall jurisdictional. Data supporting this conclusion is provided at Section III. flows seasonally: TEXT	ly" (e.g., typically three months each year) are
Provide estimates for jurisdictional waters in the review area (ch ☐ Tributary waters: # linear feet # width (ft). ☐ Other non-wetland waters: # acres.  Identify type(s) of waters: TEXT  3. Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.	neck all that apply):
☐Other non-wetland waters: # acres.	

8	See Footnote #3.	
8	See Footnote #3.	

	is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with tional. Data supporting this conclusion is provided at Section III.C.
Provide estimates	for jurisdictional waters within the review area (check all that apply):
☐Tributary water	s: # linear feet # width (ft).
☐Other non-wetla	and waters: # acres.
Identify type(s	e) of waters: TEXT
	y abutting an RPW that flow directly or indirectly into TNWs.  ctly abut RPW and thus are jurisdictional as adjacent wetlands.
	Vetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale
	ibutary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly
$\Box$ W	Vetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating
-	easonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland ag an RPW: TEXT
Provide acreas	ge estimates for jurisdictional wetlands in the review area: # acres.
5. Wetlands adjace	ent to but not directly abutting an RPW that flow directly or indirectly into TNWs.
	do not directly abut an RPW, but when considered in combination with the tributary to which they are
· ·	n similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data onclusion is provided at Section III.C.
Provide acreage	estimates for jurisdictional wetlands in the review area: # acres.
_	ent to non-RPWs that flow directly or indirectly into TNWs.
•	cent to such waters, and have when considered in combination with the tributary to which they are
-	h similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data
supporting this c	onclusion is provided at Section III.C.
Provide estimate	s for jurisdictional wetlands in the review area: # acres.
	of jurisdictional waters. <sup>9</sup>
	t, the impoundment of a jurisdictional tributary remains jurisdictional.
	hat impoundment was created from "waters of the U.S.," or
	hat water meets the criteria for one of the categories presented above (1-6), or
□ Demonstrate t	hat water is isolated with a nexus to commerce (see E below).
<b>DEGRADATION OR</b>	RSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING
	(CHECK ALL THAT APPLY): 10
	used by interstate or foreign travelers for recreational or other purposes.  ellfish are or could be taken and sold in interstate or foreign commerce.
	used for industrial purposes by industries in interstate commerce.
☐ Interstate isolated wat	
Other factors. Explain	-
Identify water body an	d summarize rationale supporting determination: TEXT

 $<sup>^{9}</sup>$  To complete the analysis refer to the key in Section III D.6 of the Instructional Guidebook.

<sup>&</sup>lt;sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA *Memorandum Regarding CWA Jurisdiction Following Rapanos*.

Provide estimates for jurisdictional waters in the review area (check all that apply):  □ Tributary waters: # linear feet # width (ft).	
□Other non-wetland waters: # acres.	
Identify type(s) of waters: TEXT	
□Wetlands: # acres.	
F. NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):	
☐ If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps	of
Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.	
$\Box$ Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce.	
□ Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).	
$\square$ Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: TEXT	
☐Other: (explain, if not covered above): TEXT	
Provide acreage estimates for non-jurisdictional waters in the review area, where the sole potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using b professional judgment (check all that apply):	esi
□Non-wetland waters (i.e., rivers, streams): # linear feet # width (ft).	
□ Lakes/ponds: # acres.	
□Other non-wetland waters: # acres. List type of aquatic resource: TEXT	
□Wetlands: # acres.	
Provide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): # linear feet # width (ft).	
□Lakes/ponds: # acres.	
☐ Other non-wetland waters: # acres. List type of aquatic resource: TEXT	
□Wetlands: # acres.	
SECTION IV: DATA SOURCES.	
A. SUPPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and,	
where checked and requested, appropriately reference sources below):	
⊠Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant:	
$\Box$ Data sheets prepared/submitted by or on behalf of the applicant/consultant.	
☐ Office concurs with data sheets/delineation report.	
☐ Office does not concur with data sheets/delineation report.	
□Data sheets prepared by the Corps:	
□Corps navigable waters' study:	
☐U.S. Geological Survey Hydrologic Atlas:	
☐USGS NHD data.	
☐USGS 8 and 12 digit HUC maps.	
⊠Alaska District's Approved List of Navigable Waters	
☐ USDA Natural Resources Conservation Service Soil Survey. Citation: Greater Fairbanks Area soil survey	
⊠National wetlands inventory map(s). Cite name: SimSuite USFWS web based NWI mapping	
$\square$ State/Local wetland inventory map(s):	
□FEMA/FIRM maps:	
□ 100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)	
⊠Photographs: ⊠Aerial (Name & Date): Google earth 5/3/2003, 9/6/2015, and 7/26/2016	
or XOther (Name & Date): 7/14/2017 site visit photos	

□Previous determination(s). File no. and date of respons	e letter:
☐ Applicable/supporting case law:	
☐ Applicable/supporting scientific literature:	
☐Other information (please specify):	
<b>B. ADDITIONAL COMMENTS TO SUPPORT JD:</b> Soi and upland transition areas, which are best described as fring	ls are well drained, so there are only wetlands between open wate ge wetlands on the Tanana River floodplain.
Melissa Riordan	Date
Project Manager	
NORTH Section	